

PLANNING COMMISSION  
STAFF REPORT

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**Date:** December 8, 2022

**To:** Reno City Planning Commission

**Subject:** LDC23-00022 (Golden Valley Commerce Center Zoning Map Amendment) – A request has been made for a zoning map amendment from the Mixed-Use Suburban (MS) zoning district to the Industrial Commercial (IC) zoning district. The ±6.08 acre site is located on the southeast side of W. Golden Valley Road approximately ±298 feet southwest of its intersection with N. Virginia Street. The subject site has a Master Plan land use designation of Industrial (I).

**From:** Leah Brock, Assistant Planner

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**Ward #:** 4

**Case No.:** LDC23-00022 (Golden Valley Commerce Center Zoning Map Amendment)

**Applicant:** Stan Lucas

**APN:** 082-293-13

**Request:** **Zoning Map Amendment:** From the Mixed-Use Suburban (MS) zoning district to the Industrial Commercial (IC) zoning district.

**Location:** See Case Maps (**Exhibit A**)

**Proposed Motion:** Based upon compliance with the applicable findings, I move to recommend that City Council approve the zoning map amendment by ordinance.

**Summary:** The ±6.08 acre site is located south of the intersection at North Virginia Street and West Golden Valley Road, north of the railroad tracks, and approximately 750 feet south of the US Highway 395 Exit 73 northbound off ramp. The key issue related to this request is the conformance of the base zoning district with the Master Plan land use designation. The current base zoning district is Mixed-Use Suburban (MS). This base zoning district is not in conformance with the Master Plan land use designation of Industrial (I). The proposed zoning map amendment to the Industrial Commercial (IC) zoning district will bring the base zoning into conformance with the Master Plan land use designation. Staff can make all of the findings and recommends approval of the zoning map amendment.

**Discussion:** The I Master Plan land use designation was assigned to the site through adoption of the *ReImagine Reno* Master Plan. This designation supports primary industrial uses including manufacturing/processing operations, maintenance and repair shops, and warehousing and distribution facilities. In contrast the MS zoning district is intended to accommodate a mix of low-intensity, auto-oriented uses, while supporting the gradual transition of the city’s suburban corridors to a mix of higher-density residential, retail, commercial, and other employment- and service-oriented uses. A comparison of uses allowed within the existing MS zoning district and the proposed IC zoning district is provided as **Exhibit B**. The second phase of the comprehensive zoning code update consists of a review and reconciliation process for zoning map/Master Plan land use inconsistencies at a neighborhood scale spanning several years. In the interim, the new code offers applicants the ability to apply for a zoning map amendment to bring the zoning designation into conformance with the Master Plan land use designation at no cost to the applicant (Reno Municipal Code (RMC) 18.01.604).

**Land Use Compatibility:** The subject site is currently vacant. The proposed zone change from MS to IC appears to be consistent and compatible with existing and planned land uses in the immediate vicinity. Existing land uses to the west, east, and north of site are almost entirely industrial uses including self-storage, outdoor storage, hazardous/explosive substance (propane) storage and dispensing. To the south is a 200 foot wide railroad corridor. South of the railroad corridor are developed single-family and multi-family residential uses located in the SF8 – Single-Family Residential (SF-8) and Multi-Family Residential (MF-14) zoning districts. The railroad corridor provides an approximate 200 foot buffer between the subject site and the nearest residential zoning districts. Per Reno Municipal Code (RMC 18.08.602(b)(2)(b)), a site plan review will be required for any nonresidential development of the subject parcel through which nearby properties will be noticed and additional site specific conditions for compatibility may be applied.

A table listing all adjacent land uses and the zoning districts is below.

	Land Use	Zoning District
Northeast	Vacant	Mixed-Use Suburban (MS)
Northeast	Propane Storage (existing nonconforming)	Mixed-Use Suburban (MS)
Southeast	Manufactured Home Park	Multi-Family Residential (MF-14)
Southwest	Single-Family Residence	Single-Family (SF-8)
Northwest	Self-Storage w/ outdoor Storage Facility (existing nonconforming)	Mixed-Use Suburban (MS)

**Development Standards:** Development standards for the existing MS zoning district and proposed IC zoning district are noted in the table below. The development standards for the proposed IC zoning district are more restrictive than the existing MS zoning district. The more restrictive development standards are appropriate for the site and consistent with the surrounding development. Specific design considerations regarding site layout, access, and other improvements will be analyzed at the time of site plan review and building permit.

<b>Zoning</b>	<b>Proposed</b>	<b>Existing</b>
	<b>IC</b>	<b>MS</b>
Front Setback	10'	10'
Side Setback	0' / 10' adjacent to residential	0' / 5' adjacent to residential
Rear Setback	0' / 10' adjacent to residential	0' / 5' adjacent to residential
Height, Maximum	45'	Site Plan review required for buildings over 55'
Stories, Maximum	3	--
Density, Maximum	NA	--
Lot Width, Minimum	50'	50'

**Access, Traffic and Circulation:** The subject site is accessed from West Golden Valley Road either from North Virginia Street or US Highway 395 Exit 73. The existing level of service (LOS) for all adjacent streets will not be impacted by the zoning map amendment. Future changes to access and circulation will be evaluated at the time of proposed development.

**Master Plan Conformance:** The subject site has a Master Plan land use designation of Industrial (I) and is within the Industrial/Logistics Employment Areas of the Structure plan. Access to housing options and services within close proximity of industrial/logistics areas play an important role in supporting live-work opportunities for the local workforce and reducing the need for cross-town trips. The proposed zoning map amendment is consistent with the Master Plan designation, the Structure Plan, and the following applicable Master Plan guidance:

- Guiding Principle 1.1B: Community Development
- Guiding Principle 1.2B: Modern Industrial Hub
- Guiding Principle 1.2D: Employment Centers
- Employment Area-Industrial Logistics Area.1: Overall Mix

**Public and Stakeholder Engagement:** The project was reviewed by various City divisions and partner agencies. Courtesy notices were sent out to surrounding property owners and no comments have been received. The November NAB meeting was canceled and no comments from the public have been received. Future comments will be forwarded to the Planning Commission.

## Findings:

**General Review Criteria:** The decision-making body shall review all development applications for compliance with the applicable general review criteria stated below.

- 1) Consistency with the Reno Master Plan: The proposed development shall be consistent with the Reno Master Plan. The decision-making authority:
  - a. Shall weigh competing plan goals, policies, and strategies; and
  - b. May approve an application that provides a public benefit even if the development is contrary to some of the goals, policies, or strategies in the Reno Master Plan.
- 2) Compliance with Title 18: The proposed development shall comply with all applicable standards in this Title, unless the standard is lawfully modified or varied. Compliance with these standards is applied at the level of detail required for the subject submittal.
- 3) Mitigates Traffic Impacts: The project mitigates traffic impacts based on applicable standards of the City of Reno and the Regional Transportation Commission.
- 4) Provides Safe Environment: The project provides a safe environment for pedestrians and people on bicycles.
- 5) Rational Phasing Plan. If the application involves phases, each phase of the proposed development contains all of the required streets, utilities, landscaping, open space, and other improvements that are required to serve or otherwise accompany the completed phases of the project, and shall not depend on subsequent phases for those improvements.

**Zoning Map Amendment:** All applications for zoning map amendments shall meet the approval criteria in Section 18.08.304(e), *Approved Criteria Applicable to all Applications*, and the following findings:

- (1) The amendment, together with changed components of the Title, promotes, or does not conflict with the provisions of NRS 278.250(2) (outlined below);

The zoning regulations must be adopted in accordance with the master plan for land use and be designed:

- a. To preserve the quality of air and water resources;
- b. To promote the conservation of open space and the protection of other natural and scenic resources from unreasonable impairment;
- c. To consider existing views and access to solar resources by studying the height of new buildings which will cast shadows on surrounding residential and commercial developments;
- d. To reduce the consumption of energy by encouraging the use of products and materials which maximize energy efficiency in the construction of buildings;
- e. To provide for recreational needs;

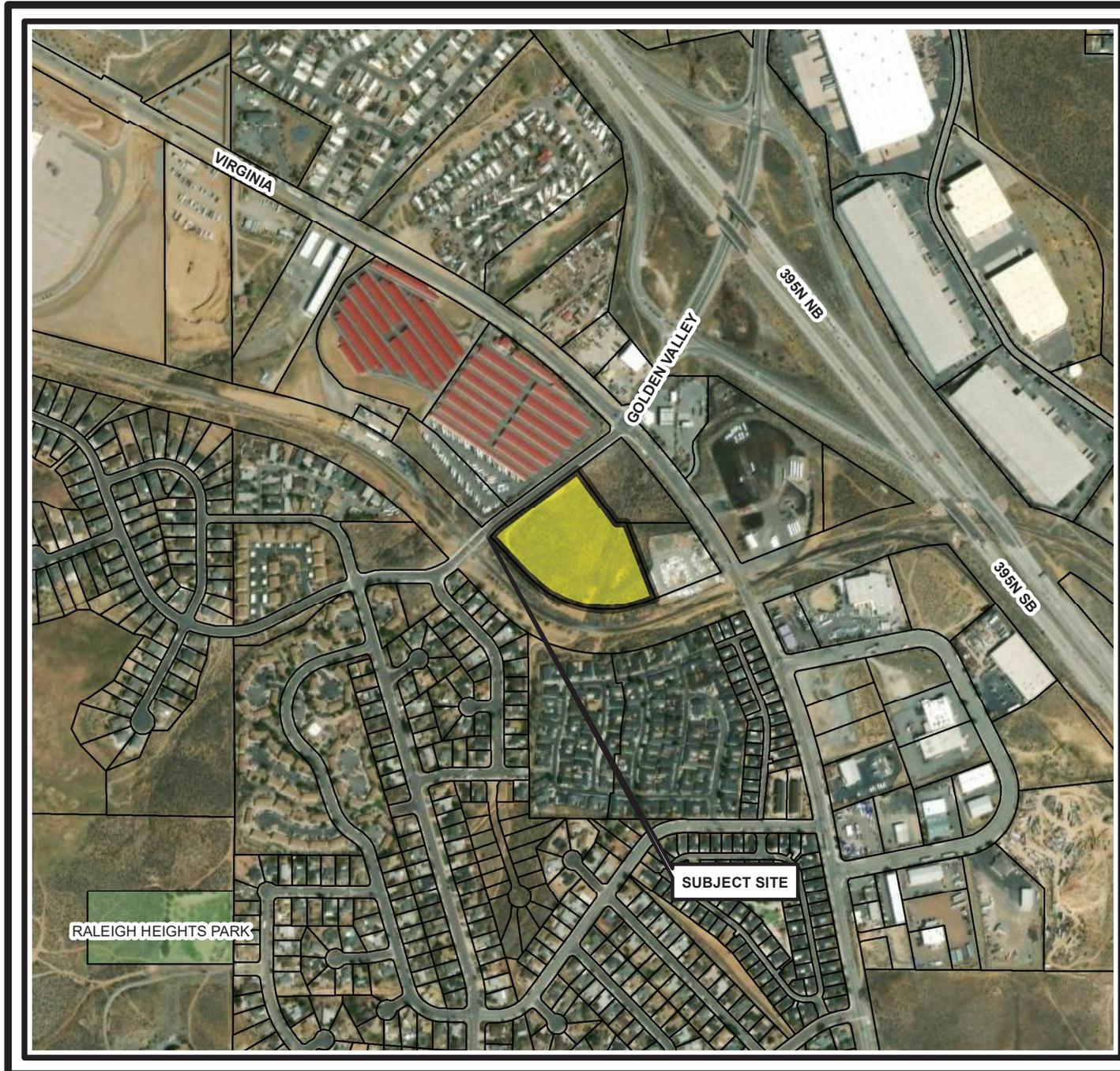
- f. To protect life and property in areas subject to floods, landslides and other natural disasters;
- g. To conform to the adopted population plan, if required by NRS 278.170;
- h. To develop a timely, orderly and efficient arrangement of transportation and public facilities and services, including public access and sidewalks for pedestrians, and facilities and services for bicycles;
- i. To ensure that the development on land is commensurate with the character of the physical limitations of the land;
- j. To take into account the immediate and long-range financial impact of the application of particular land to particular kinds of development, and the relative suitability of the land for development;
- k. To promote health and the general welfare;
- l. To ensure the development of an adequate supply of housing for the community, including the development of affordable housing;
- m. To ensure the protection of existing neighborhoods and communities, including the protection of rural preservation neighborhoods;
- n. To promote systems which use solar or wind energy;
- o. To foster the coordination and compatibility of land uses with any military installation in the city, county or region, taking into account the location, purpose and stated mission of the military installation.

(2) The amendment is in substantial conformance with the Master Plan.

**Attachments:**

**Exhibit A – Case Maps**

**Exhibit B – Comparison of Allowed Uses**

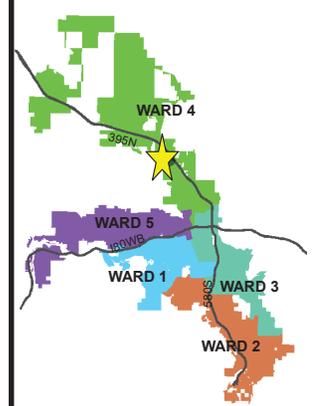


# AREA MAP

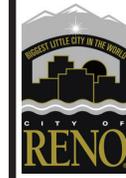
LDC23-00022

(Golden Valley  
Commerce Center  
Zoning Map Amendment)

Subject Site ▶ 



 WARD 4

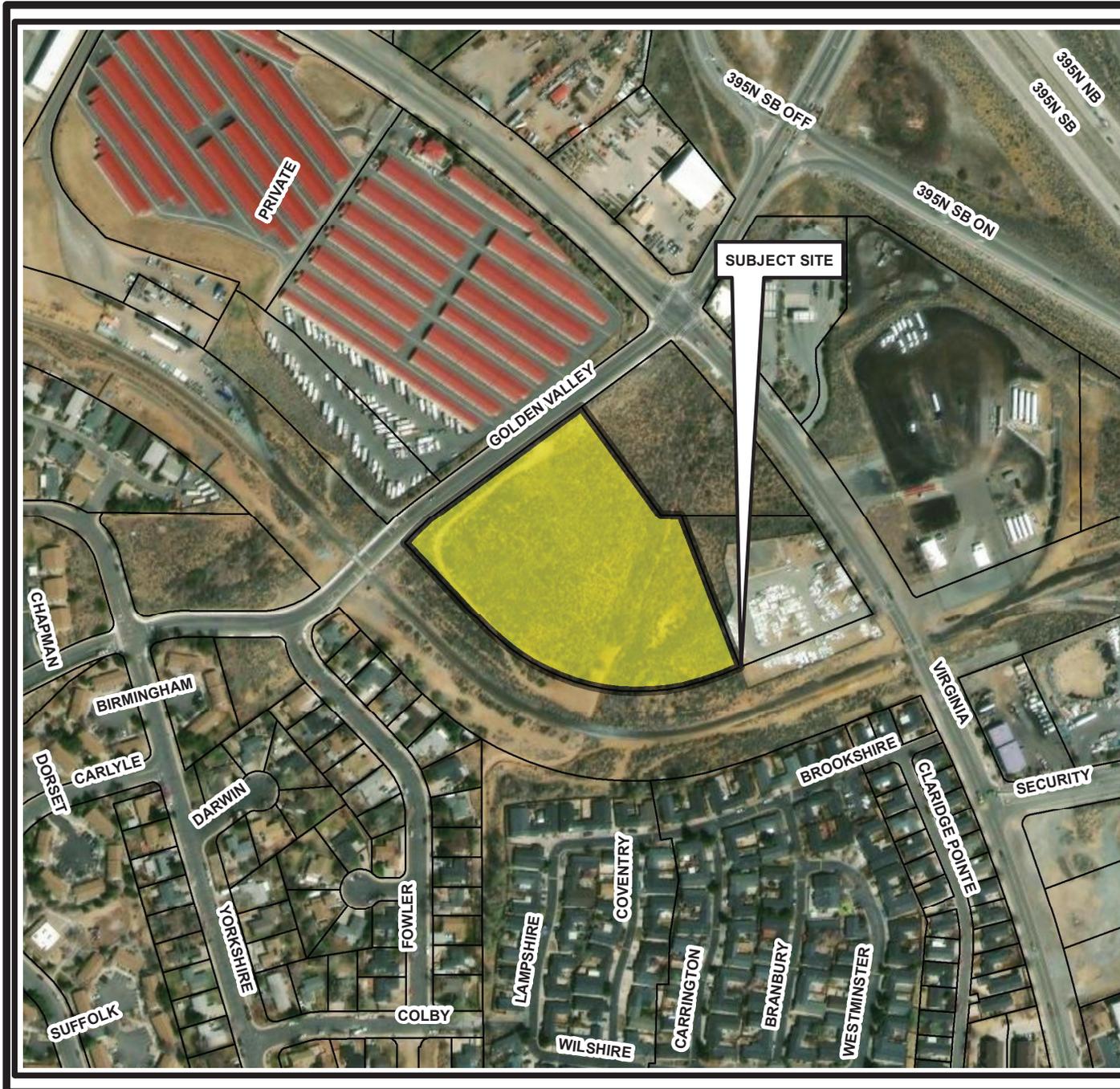


Development  
Services  
Department



The information heron  
is approximate and  
is intended for display  
purposes only.  
Date: October 2022  
Scale: 1 inch = 600 feet

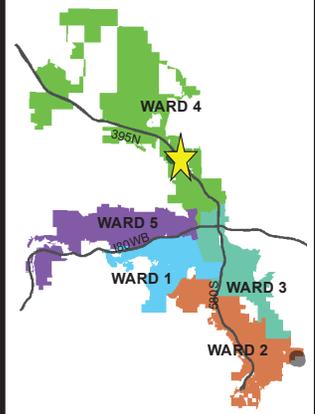
Exhibit A - Case Maps



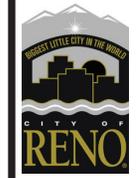
# VICINITY MAP

LDC23-00022  
 (Golden Valley  
 Commerce Center  
 Zoning Map Amendment)

Subject Site ► 



 WARD 4



Development  
 Services  
 Department



The information heron  
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 purposes only.  
 Date: October 2022  
 Scale: 1 inch = 300 feet

# ZONING MAP

## LDC23-00022

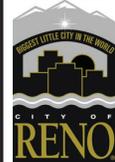
(Golden Valley  
Commerce Center  
Zoning Map Amendment)

### ZONING = MS

Subject Site ► 

### Zoning Designations

-  SF-8
-  MF-14
-  MS

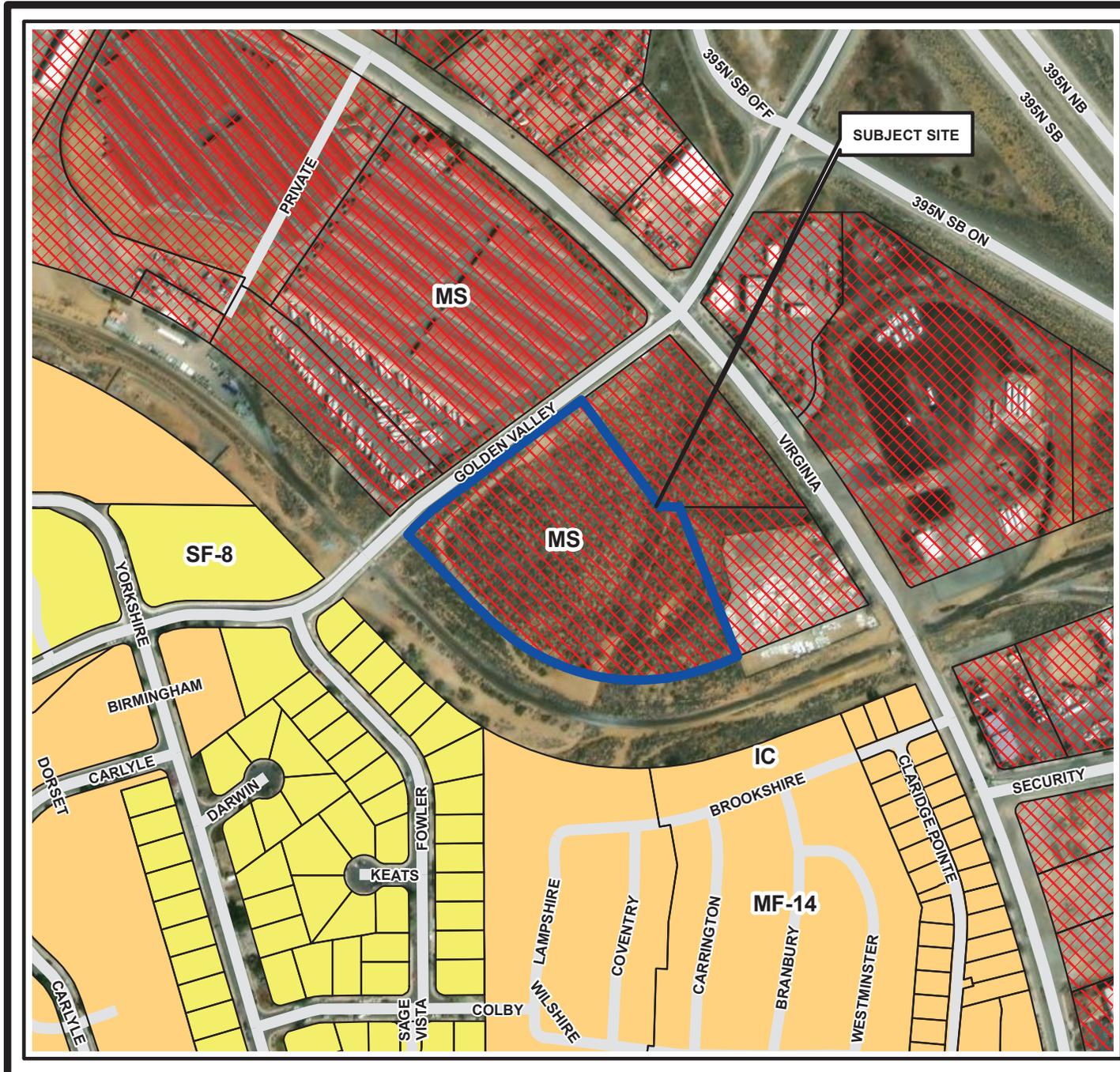


Development  
Services  
Department



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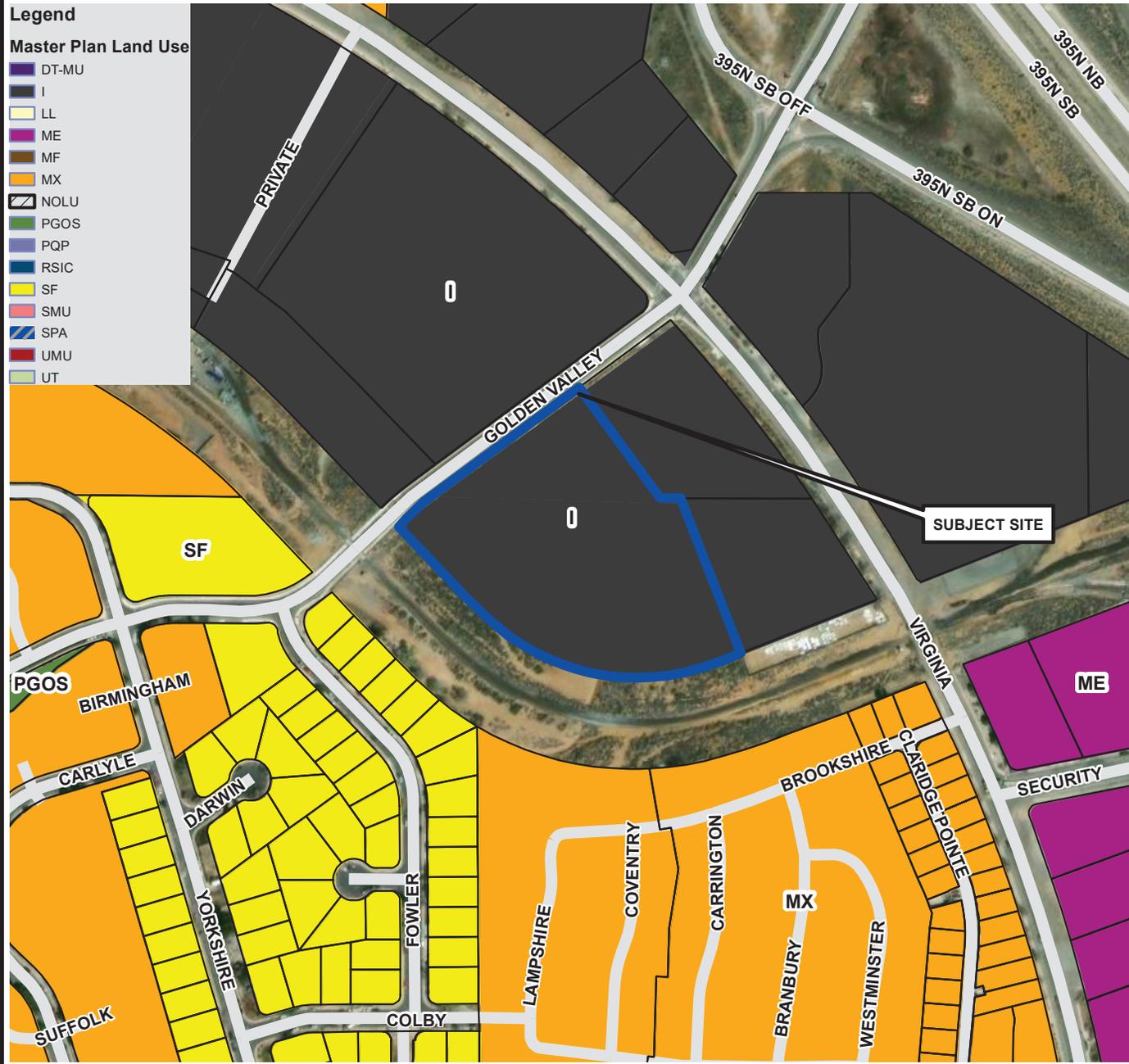
DATE: October 2022  
SCALE: 1 inch = 300 feet



**Legend**

**Master Plan Land Use**

- DT-MU
- I
- LL
- ME
- MF
- MX
- NOLU
- PGOS
- PQP
- RSIC
- SF
- SMU
- SPA
- UMU
- UT

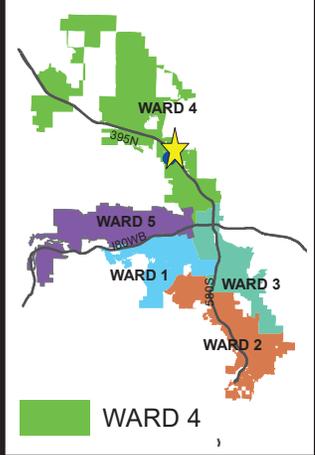


# MASTER PLAN MAP

## LDC23-00022

(Golden Valley Commerce Center Zoning Map Amendment)

Subject Site



Development Services Department

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Date: October 2022  
Scale: 1 inch = 300 feet







**Table 3-1 Table of Allowed Uses**

P = permitted by right M = minor conditional use permit C = conditional use permit required A = accessory use permitted by right Blank = use prohibited  
 [P/A]1 = permitted by right except when the use-specific standards require enhanced administrative review  
 [P/A]2 = permitted by right except when the use-specific standards require public hearing  
 [P/A]3 = permitted by right except when the use-specific standards require enhanced administrative review or public hearing  
 [P/M/C/A]4 = permitted or conditionally permitted only in geographic areas explicitly listed within the use-specific standards.

Zone Districts	Residential										Mixed-Use										Employ.					Special				Use-Specific Standards								
	LLR2.5	LLR1	LLR.5	SF3	SF5	SF8	SF11	MF14	MF21	MF30	MD-ED	MD-UD	MD-ID	MD-RD	MD-NW	MD-PD	MD	MU	MS	GC	NC	PO	MU-MC	MU-RES	I	IC	ME	MA	PGOS		PF	UT5	UT10	UT40				
College, University, or Seminary											P	P	P	P	P	P	P	P	P	P	P			P			P									18.04.107		
School, Primary	M	M	M	M	M	M	M	M			P	P	P	P	P	P	P	P	P				P			P										18.03.303(b)(3)		
School, Secondary	M	M	M	M	M	M					P	P	P	P	P	P	P	P	P	M			P			P										18.03.303(b)(4)		
School, Vocational or Trade											P	P	P	P	P	P	P	P	P	P			P			P										18.04.107		
											P	P	P	P	P	P	P	P	P	P			P			P										18.03.303(b)(5)		
																																				18.04.107		
<b>Healthcare Facilities</b>																																						
Blood Plasma Donor Center											P	P	P	P	P	P	P	P	P	P							P	P	P								18.03.303(c)(1)	
Hospital, Acute and Overnight Care											P	P	P	P	P	P	P	P	P	P							C											
Medical Facility, Day Use											P	P	P	P	P	P	P	P	P	P							P											
<b>COMMERCIAL USES</b>																																						
<b>Agriculture, Animals, and Farming</b>																																						
Animal Clinic, Shelter, Hospital, Boarding Kennel, or Training Facility	C	C	C								P	P	P	P	P	P	P	P	P	P							P	P	P									18.03.304(a)(1)

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Farm																												P	P	P	P	18.03.304(a)(2)					
Stable, Commercial	C	C															P	P	P										M	M	M	18.03.304(a)(3)					
Urban Farm	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	18.03.304(a)(4)					
<b>Food and Beverage</b>																																					
Bakery, Retail											P	P	P	P	P	P	P	P	P	P	P	P	P														
Bar, Lounge, or Tavern											P	P	P	P	P	P	P	P	C																		
Commercial Kitchen											P	P	P	P	P	P	P	P	P	P	P	P									M	M					
Microbrewery, Distillery, or Winery											P	P	P	P	P	P	P	P	P	P	P	P												18.03.304(b)(1)			
Restaurant											P	P	P	P	P	P	P	P	P	P	P	P															
Restaurant with Alcohol Service											P	P	P	P	P	P	P	P	P	P	P	P												18.03.304(b)(2)			
<b>Lodging</b>																																					
Bed and Breakfast Inn	M	M	M	M	M	M	M	M	M	M	P	P	P	P	P	P	P	P	P	P	P	P	P											18.03.304(c)(1)			









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Truck Stop/Travel Plaza																		C						C	C								18.03.304(h)(6) 18.04.107				
<b>PUBLIC AND QUASI-PUBLIC UTILITIES AND SERVICES USES</b>																																					
<b>Communications and Broadcasting</b>																																					
Communication Facility, Equipment Only	M	M	M	M	M	M	M	M	M	M	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P						18.03.305(a)(1)			
TV Broadcasting and Other Communication											P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P				18.03.305(a)(2)				
<b>Utilities</b>																																					
Utilities, Major	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	C	18.03.305(b)(1)				
Utilities, Minor	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	18.03.305(b)(2)					
<b>INDUSTRIAL USES</b>																																					
<b>Manufacturing and Processing</b>																																					
Animal and Animal Byproduct Processing																								C									18.03.306(a)(1)				
Cannabis Cultivation Facility, Adult-use																								P	P	P	P	P	P	P	P		18.03.306(a)(2)				

**Chapter 18.03 Use Regulations**  
**Article 2 Table of Allowed Uses**  
 18.03.206 Table of Allowed Uses

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Cannabis Cultivation Facility, Medical												P 4					P 4 4	P 4 4					P 4 4	P 4 4	P 4 4	P 4 4							18.03.306(a)(3)	
Cannabis Independent Testing Laboratory, Adult-use												P 4 4	P 4 4				P 4 4	P 4 4				P 4 4	P 4 4	P 4 4	P 4 4								18.03.306(a)(4)	
Cannabis Independent Testing Laboratory, Medical												P 4 4	P 4 4				P 4 4	P 4 4				P 4 4	P 4 4	P 4 4	P 4 4								18.03.306(a)(5)	
Cannabis Production Facility, Adult-use												P 4 4	P 4 4				P 4 4	P 4 4					P 4 4	P 4 4	P 4 4								18.03.306(a)(6)	
Cannabis Production Facility, Medical												P 4 4	P 4 4				P 4 4	P 4 4					P 4 4	P 4 4	P 4 4								18.03.306(a)(7)	
Chemical Processing and/or Manufacture																								C C	C C									
Collection Station																				C				P C	P C				C C					
Crematorium												C C	C C				C C C C	C C C C					P P	P P	P P									18.03.306(a)(8)
Custom and Craft Manufacturing												P P	P P				P P P P	P P P P					P P	P P	P P				C C C					
Food Processing or Wholesale Bakery												P P	P P				P P P P	P P P P					P P	P P	P P									
Hazardous Waste Facility												C C C C	C C C C				C C C C	C C C C					P P	P P	P P									18.03.306(a)(9)

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Indoor Manufacturing, Processing, Assembly, or Fabrication													P				P	P				P	P	P	P	P	P					C					
Maintenance, Repair, or Renovation Business												P		P			P	P				P	P	P	P	P	P										
Outdoor Manufacturing, Processing, Assembly, or Fabrication																							C	C	C	C	C										
Printing and Publishing													P	P	P	P	P	P				P	P	P	P	P											
<b>Resource and Extraction</b>																																					
Asphalt or Concrete Batch Plant																								C										C			
Mining Operations																								C										C			
<b>Storage, Distribution, and Warehousing</b>																																					
Heavy Machinery and Equipment, Rental, Sales, and Service																		C	C					P	P	C	P								18.03.306(b)(1)		
Mini-warehouse																	C	C	C	C		C	P	P	P	P									18.03.306(b)(2)		
Outdoor Storage																		C						P	P	C	P									18.03.306(b)(3)	



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Caretaker Quarters								A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A											18.03.405(b)
Childcare, In-Home (1-6 Children)	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A			A											18.03.405(c)
Childcare, In-Home (7-12 Children)	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M	M			M											18.03.405(d)
Community Center, Private						A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A															18.03.405(e)
Drive-Through Facility (Food Service)												C	C	C	C	C	C	C	C	C	C	C			A	A	A										18.03.405(f)
Drive-Through Facility (Non-Food Service)												M	M	M	M	M	M	M	M	M	M	M			A	A	A										18.03.405(g)
Gaming Operation, Restricted																										A	A										18.03.405(h)
Guest Quarters	A	A	A	A	A	A	A	A	A	A							A	A	A	A	A	A				A										18.03.405(i)	
Helipad											M	A	M	A	M		M	M	M	M	M				M	M	A										18.03.405(j)
Home Occupation	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A	A															18.03.405(k)
Outdoor Storage											A	A	A	A	A	A	A	A	A	A	A																18.03.405(l)
Retail Sales Associated with a Primary Use											A	A	A	A	A	A	A	A	A	A	A																18.03.405(m)



**Chapter 18.03 Use Regulations**  
**Article 2 Table of Allowed Uses**  
 18.03.206 Table of Allowed Uses

**Table 3-1 Table of Allowed Uses**

P = permitted by right M = minor conditional use permit C = conditional use permit required A = accessory use permitted by right Blank = use prohibited  
 [P/A]1 = permitted by right except when the use-specific standards require enhanced administrative review  
 [P/A]2 = permitted by right except when the use-specific standards require public hearing  
 [P/A]3 = permitted by right except when the use-specific standards require enhanced administrative review or public hearing  
 [P/M/C/A]4 = permitted or conditionally permitted only in geographic areas explicitly listed within the use-specific standards.

Zone Districts	Residential									Mixed-Use										Employ.				Special				Use-Specific Standards					
	LLR2.5	LLR1	LLR.5	SF3	SF5	SF8	SF11	MF14	MF21	MF30	MD-ED	MD-UD	MD-ID	MD-RD	MD-NW	MD-PD	MU	MS	GC	NC	PO	MU-MC	MU-RES	I	IC	ME	MA		PGOS	PF	UT5	UT10	UT40
Stockpiling	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	18.03.503(h)
Urban Farm	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	18.03.503(i)
Vegetation Management	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	18.03.503(j)